

**Dodge County Board of Supervisors  
November 12, 2019 – 9:00 a.m.  
Administration Building - Juneau, Wisconsin**

The November Session of the Dodge County Board of Supervisors was called to order by Chairman Russell Kottke at 9:00 a.m.

The Board rose to say the Pledge of Allegiance.

Roll call was taken by the Clerk with all Supervisors being in attendance with the exception of Supervisors Bennett, Nickel, Schraufnagel and Wurtz who had previously asked to be excused. Supervisor Fink arrived at 9:35 a.m. Supervisor Hoekstra left the meeting at 11:03 a.m. and Supervisor Roesch left the meeting at 12:06 p.m.

Chairman Kottke called for approval of the minutes. A motion was made by Supervisor Greshay and seconded by Supervisor Maly to approve the minutes of the October 15, 2019, session of the County Board meeting as recorded, and dispense with the reading of the minutes. The motion passed by acclamation with no negative votes cast, and was so ordered by the Chairman.

**Communications on File**

Karen J. Gibson, County Clerk, read a resignation letter, effective November 13, 2019, from Supervisor Eugene Wurtz. The Chairman ordered this be placed on file.

**Special Orders of Business**

Chairman Kottke called the First Order of Business: Affidavit of Publication – County Clerk Karen Gibson read the Affidavit of Publication for the Public Hearing.

The Chairman then called the Second Special Order of Business: Public Hearing – Resolution 19-55 – 2020 Dodge County Budget Appropriation. Chairman Kottke declared the Public Hearing open at 9:02 a.m. and asked anyone who wished to speak to come forward. There being no requests, the Chairman declared the Public Hearing closed at 9:03 a.m.

Chairman Kottke then called the Third Special Order of Business: Confirm Appointment made by County Board Administrator, James Mielke. Appoint Harvey Lewis to replace Chester Caine on the Veterans Service Commission for a three year term, commencing on December 1, 2019 to December 1, 2022, both inclusive. A motion to accept the appointment was made by Supervisor Miller and seconded by Supervisor Frohling. The motion passed by acclamation with no negative votes cast, thereby approving the appointment.

The following Resolutions and Ordinance were read by the Clerk and acted upon by the Board:

**Resolution No. 19-49** Amend Town of Beaver Dam Zoning Ordinance – Anthony and Patricia Roedl Property – Town of Beaver Dam – Supervisor Bobholz. A motion for adoption was made by Supervisor Bobholz and seconded by Supervisor J. Schmitt. The vote was cast with all voting in the affirmative, thereby adopting the Resolution.

**Resolution No. 19-50** Amend Town of Chester Zoning Ordinance – Henry and Mary Braatz Property – Town of Chester – Supervisor Kottke. A motion for adoption was made by Supervisor Schaefer and seconded by Supervisor D. Schmidt. The vote was cast with all voting in the affirmative, thereby adopting the Resolution.

**Resolution No. 19-51** Resolution Authorizing Dodge County to Administer the Youth Justice Innovation Grant – Human Services and Health Board. A motion for adoption was made by Supervisor Sheahan-Malloy and seconded by Supervisor Miller. The vote was cast with all voting in the affirmative, thereby adopting the Resolution.

**Resolution No. 19-52** Dodge County Human Services and Health Department 2019 Budget Amendment Dodge County Drug Treatment Court Enhancement Grant – Human Services and Health Board. A motion for adoption was made by Supervisor Bobholz and seconded by Supervisor Sheahan-Malloy. Question by Supervisor Houchin answered by Supervisors Bobholz and Frohling. The vote was cast with all voting in the affirmative, thereby adopting the Resolution.

**Resolution No. 19-53** Authorize ThriveED to Apply for Public Service Commission Broadband Expansion Grant on Behalf of Dodge County – Executive Committee. A motion for adoption was made by Supervisor Maly and seconded by Supervisor Marsik. The vote was cast with all voting in the affirmative, thereby adopting the Resolution.

**Resolution No. 19-54** Resolution Authorizing the Increase in Compensation Paid to Members of the Dodge County Board of Supervisors – Executive Committee. A motion for adoption was made by Supervisor D. Schmidt and seconded by Supervisor J. Schmitt. Comments by Supervisors J. Schmitt and Bobholz. Question by Supervisor Derr answered by Supervisors J. Schmitt and D. Schmidt and Chairman Kottke. The vote was cast with 21 ayes, 6 noes and 1 abstention, thereby adopting the Resolution.

**Ayes:** Benter, Macheel, J. Schmitt, Marsik, Greshay, Kriewald, Schaefer, Muche, Kemmel, Behl, Berres, Houchin, Roesch, D. Schmidt, Hoekstra, Sheahan-Malloy, Maly, Hilbert, Burnett, Derr, Glewen. Total 21.

**Noes:** Kottke, Bobholz, Bischoff, Caine, Frohling, Miller. Total 6.

**Abstention:** Guckenberger. Total 1.

**Absent:** Bennett, Fink, Wurtz, Schraufnagel, Nickel. Total 5.

**Resolution No. 19-55** 2020 Dodge County Budget Appropriation – Finance Committee. A motion for adoption was made by Supervisor Frohling and seconded by Supervisor Caine. Chairman Kottke asked County Administrator, James Mielke to come forward and give a summary of the budget. Mr. Mielke gave a brief summary of the 2020 Dodge County budget. Mr. Mielke stated that the proposed tax levy is \$34,598,359 resulting in a mill rate of \$5.145 per \$1,000 of equalized assessed valuation, which is a \$0.255 cent decrease for the 2020 budget. Chairman Kottke advised that Amendments #1 through #4 are related to Governmental Accounting Standards Board (GASB) Statement No. 84 implementation: Karen Gibson, County Clerk, read Amendment #1 – Drainage Districts – Courts – No tax levy increase. Total expenditures increase by \$62,800. A motion to adopt Amendment #1 was made by Supervisor Benter and seconded by Supervisor Frohling. The vote was cast on the motion to adopt Amendment #1 with 27 ayes and 1 abstention, thereby adopting the motion to amend.

**Ayes:** Benter, Kottke, Bobholz, Macheel, Marsik, Greshay, Kriewald, Schaefer, Guckenberger, Muche, Kemmel, Bischoff, Caine, Behl, Berres, Houchin, Roesch, Frohling, D. Schmidt, Hoekstra, Sheahan-Malloy, Maly, Hilbert, Miller, Burnett, Derr, Glewen. Total 27.

**Abstention:** J. Schmitt. Total 1.

**Absent:** Bennett, Fink, Wurtz, Schraufnagel, Nickel. Total 5.

The Clerk read Amendment #2 – Restitution Payment – District Attorney – No tax levy increase. Total expenditures increase by \$15,000. A motion to adopt Amendment #2 was made by Supervisor

Caine and seconded by Supervisor Miller. The vote was cast on the motion to adopt Amendment #2 with all voting in the affirmative, thereby adopting the motion to amend.

The Clerk read Amendment #3 – Crime Prevention Fund - Sheriff – There is no increase on the tax levy amount. The restricted fund balance is estimated to increase by \$5,432 for calendar year 2020. A motion to adopt Amendment #3 was made by Supervisor Benter and seconded by Supervisor Frohling. The vote was cast on the motion to adopt Amendment #3 with all voting in the affirmative, thereby adopting the motion to amend.

The Clerk read Amendment #4 – Dog Licenses – County Clerk – No tax levy increase. Total expenditures increase by \$15,000. A motion to adopt Amendment #4 was made by Supervisor Caine and seconded by Supervisor Hilbert. The vote was cast on the motion to adopt Amendment #4 with all voting in the affirmative, thereby adopting the motion to amend.

The Clerk read Amendment #5 – Village of Lowell Library Closure – The Library System levy is exempt from the current levy limit calculations. As such, the amount of Sales Tax fund balance applied to the total tax levy to remain under the levy limit remains the same. A motion to adopt Amendment #5 was made by Supervisor Miller and seconded by Supervisor Caine. The vote was cast on the motion to adopt Amendment #5 with all voting in the affirmative, thereby adopting the motion to amend.

The Clerk read Amendment #6 – Indirect Cost Allocation Plan – Funding – Finance Department – Increased expenditures in Finance = \$5,800. A motion to adopt Amendment #6 was made by Supervisor Schaefer and seconded by Supervisor D. Schmidt. The vote was cast on the motion to adopt Amendment #6 with all voting in the affirmative, thereby adopting the motion to amend.

Amendments from the Floor: Chairman Kottke announced that any amendments from the floor could be brought up now and needed to be in writing.

The Clerk read Amendment #7 by Supervisor Houchin – “I propose to reduce the Sheriff’s training budget from \$47,280 to \$25,000, this is 5325 registration fees and tuition. A total reduction of \$22,280 to be placed in general fund. Budget Neutral.” A motion to adopt Amendment #7 was made by Supervisor Houchin and seconded by Supervisor Guckenberger. Comment by Supervisor Houchin. The vote was cast on the motion to adopt Amendment #7 with 14 ayes and 14 noes. Supervisor Fink arrived to the meeting at 9:35 a.m. and was not listed as present in the voting system, so his vote was not in the tally. Mr. Fink informed Chairman Kottke that he had placed a vote of no. With tallying the votes with Mr. Fink’s vote, the vote was cast with 14 ayes and 15 noes, thereby defeating the motion to amend.

**Ayes:** Bobholz, J. Schmitt, Kriewald, Guckenberger, Muche, Kimmel, Behl, Berres, Houchin, Roesch, D. Schmidt, Hoekstra, Sheahan-Malloy, Maly. Total 14.

**Noes:** Benter, Kottke, Macheel, Marsik, Greshay, Schaefer, Fink, Bischoff, Caine, Frohling, Hilbert, Miller, Burnett, Derr, Glewen. Total 15.

**Absent:** Bennett, Wurtz, Schraufnagel, Nickel. Total 4.

The Clerk read Amendment #8 by Supervisor Guckenberger – “Remove \$100,000 from Business Unit 901.9991. Increase Business Unit 1370.5931 by \$100,000 to a total of \$200,000. Levy neutral amendment.” A motion to adopt Amendment #8 was made by Supervisor Guckenberger and seconded by Supervisor J. Schmitt. Questions by Chairman Kottke, Supervisors Houchin and Sheahan-Malloy answered by Supervisors Guckenberger and Marsik. Comments by Supervisors J. Schmitt, Derr,

Guckenberger, Berres, Greshay and D. Schmidt. The vote was cast on the motion to adopt Amendment #8 with 12 ayes and 17 noes, thereby defeating the motion to amend.

**Ayes:** Benter, Bobholz, Macheel, J. Schmitt, Kriewald, Guckenberger, Behl, Berres, Houchin, Roesch, Hoekstra, Sheahan-Malloy. Total 12.

**Noes:** Kottke, Marsik, Greshay, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Frohling, D. Schmidt, Maly, Hilbert, Miller, Burnett, Derr, Glewen. Total 17.

**Absent:** Bennett, Wurtz, Schraufnagel, Nickel. Total 4.

The Clerk read Amendment #9 by Supervisor Guckenberger – “Decrease Business Unit 2021.5121 wages-permanent-regular by \$74,327. Increase the proposed unassigned fund balance applied in the 2020 Administrator’s Budget by \$74,327. Levy neutral amendment.” A motion to adopt Amendment #9 was made by Supervisor Guckenberger and seconded by Supervisor Houchin. Questions by Supervisors D. Schmidt and J. Schmitt answered by Supervisor Guckenberger. Comment by Supervisor Guckenberger. The vote was cast on the motion to adopt Amendment #9 with 15 ayes and 14 noes, thereby adopting the motion to amend.

**Ayes:** Benter, Bobholz, J. Schmitt, Greshay, Kriewald, Guckenberger, Caine, Behl, Berres, Houchin, Roesch, D. Schmidt, Hoekstra, Sheahan-Malloy, Maly. Total 15.

**Noes:** Kottke, Macheel, Marsik, Schaefer, Fink, Muche, Kemmel, Bischoff, Frohling, Hilbert, Miller, Burnett, Derr, Glewen. Total 14.

**Absent:** Bennett, Wurtz, Schraufnagel, Nickel. Total 4.

The Clerk read Amendment #10 by Supervisor Guckenberger – “Decrease Business Unit 2021.5811 automotive equipment by \$80,000. Increase the proposed unassigned fund balance applied in the 2020 Administrator’s Budget by \$80,000. Levy neutral amendment.” A motion to adopt Amendment #10 was made by Supervisor Guckenberger and seconded by Supervisor Bobholz. Comments by Supervisors Guckenberger, Marsik, Derr, J. Schmitt and Frohling. The vote was cast on the motion to adopt Amendment #10 with 11 ayes and 18 noes, thereby defeating the motion to amend.

**Ayes:** Benter, Bobholz, J. Schmitt, Guckenberger, Behl, Berres, Houchin, Roesch, D. Schmidt, Hoekstra, Sheahan-Malloy. Total 11.

**Noes:** Kottke, Macheel, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Frohling, Maly, Hilbert, Miller, Burnett, Derr, Glewen. Total 18.

**Absent:** Bennett, Wurtz, Schraufnagel, Nickel. Total 4.

The Clerk read Amendment #11 by Supervisor J. Schmitt – “Delete expense Business Unit 5822 Building (Highway Shop Reeseville) – reappropriate \$3,700,000.00 to Business Unit 3313 CTHS Road Construction with emphasis on completing roads with a passer rating of 3 or less.” A motion to adopt Amendment #11 was made by Supervisor J. Schmitt and seconded by Supervisor Maly. Questions by Supervisors Houchin and D. Schmidt answered by Chairman Kottke and Supervisor J. Schmitt. Comments by Supervisors J. Schmitt, Muche, Caine, Berres, Derr, Hoekstra, Fink and Maly. The vote was cast on the motion to adopt Amendment #11 with 10 ayes and 19 noes, thereby defeating the motion to amend.

**Ayes:** Bobholz, Macheel, J. Schmitt, Guckenberger, Behl, Berres, Houchin, Maly, Burnett, Glewen. Total 10.

**Noes:** Benter, Kottke, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Roesch, Frohling, D. Schmidt, Hoekstra, Sheahan-Malloy, Hilbert, Miller, Derr. Total 19.

**Absent:** Bennett, Wurtz, Schraufnagel, Nickel. Total 4.

The Chairman called for a 10 minute recess at 10:53 a.m.

At 11:04 a.m., Chairman Kottke called for the meeting to reconvene.

The Clerk read Amendment #12 by Supervisor Guckenberger – “Decrease Business Unit 2061.5121-5191 Personnel Services by \$226,947 as these positions have never been approved by the Board and should not be funded in this budget (ref September Board meeting minutes). Increase the proposed unassigned fund balance applied in the 2020 Administrator’s Budget by \$226,947. Levy neutral amendment. These positions were never approved by the Board and should not be in this budget.” David Ehlinger, Finance Director and James Mielke, County Administrator reported that the funds for these positions were not included in the budget. A motion to adopt Amendment #12 was made by Supervisor Guckenberger and seconded by Supervisor Greshay. Questions by Supervisors Houchin, Derr, J. Schmitt and Sheahan-Malloy answered by Supervisors Guckenberger and Marsik, James Mielke, County Administrator, Dave Ehlinger, Finance Director and Karen Gibson, County Clerk. Comments by Supervisors Guckenberger, Frohling, Derr and Marsik and James Mielke, County Administrator. The vote was cast on the motion to adopt Amendment #12 with 4 ayes and 24 noes, thereby defeating the motion to amend.

**Ayes:** J. Schmitt, Guckenberger, Berres, Houchin. Total 4.

**Noes:** Benter, Kottke, Bobholz, Macheel, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Behl, Roesch, Frohling, D. Schmidt, Sheahan-Malloy, Maly, Hilbert, Miller, Burnett, Derr, Glewen. Total 24.

**Absent:** Bennett, Wurtz, Schraufnagel, Hoekstra, Nickel. Total 5.

The Clerk read Amendment #13 by Supervisor Guckenberger – “Decrease Business Unit 3281.5498.07 equipment by \$295,000 and increase the proposed unassigned fund balance applied in the 2020 Administrator’s Budget by \$295,000. Levy neutral amendment.” A motion to adopt Amendment #13 was made by Supervisor Guckenberger and seconded by Supervisor Sheahan-Malloy. Questions by Supervisors Houchin and J. Schmitt answered by Supervisors Caine and Sheahan-Malloy. Comments by Supervisors Maly, Guckenberger, Muche, Bobholz, Greshay, J. Schmitt, Fink Berres, Caine, Sheahan-Malloy and Derr. The vote was cast on the motion to adopt Amendment #13 with 8 ayes and 20 noes, thereby defeating the motion to amend.

**Ayes:** Bobholz, J. Schmitt, Guckenberger, Houchin, Roesch, D. Schmidt, Sheahan-Malloy, Maly. Total 8.

**Noes:** Benter, Kottke, Macheel, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Behl, Berres, Frohling, Hilbert, Miller, Burnett, Derr, Glewen. Total 20.

**Absent:** Bennett, Wurtz, Schraufnagel, Hoekstra, Nickel. Total 5.

The Clerk read Amendment #14 by Supervisor Guckenberger – “Increase Business Unit 2811.5727 Grants-Municipal by \$33,124. Increase fund balance revenue for Emergency Management from \$5,000 to \$38,124 (increase the proposed unassigned fund balance applied in the 2020 administrator’s budget by \$33,124). Levy neutral amendment.” A motion to adopt Amendment #14 was made by Supervisor Guckenberger and seconded by Supervisor J. Schmitt. Question by Supervisor Maly answered by James Mielke, County Administrator. Comments by Supervisors Guckenberger, J. Schmitt and Maly. The vote was cast on Supervisor Guckenberger’s motion to daopt Amendment #14 with 21 ayes and 7 noes, thereby adopting the motion to amend.

**Ayes:** Benter, Kottke, Bobholz, Macheel, J. Schmitt, Marsik, Greshay, Kriewald, Guckenberger, Muche, Kemmel, Caine, Berres, Houchin, Roesch, Sheahan-Malloy, Maly, Hilbert, Burnett, Derr, Glewen. Total 21.

**Noes:** Schaefer, Fink, Bischoff, Behl, Frohling, D. Schmidt, Miller. Total 7

**Absent:** Bennett, Wurtz, Schraufnagel, Hoekstra, Nickel. Total 5.

The Clerk read Amendment #15 by Supervisor Guckenberger – “Decrease the following business units and objects by the amount shown and increase the proposed unassigned fund balance applied in the 2020 Administrator’s Budget by the same amount. Total \$742,639. Levy neutral amendment. Removes 3% wage increase and replaces with 1.6% wage.” A motion to adopt Amendment #15 was made by Supervisor Guckenberger and seconded by Supervisor Houchin. Questions by Supervisors Bobholz and Derr answered by Supervisors Marsik and Sheahan-Malloy and Sarah Hinze, Human Resources Director. Comments by Supervisors Guckenberger, Derr, Houchin, Sheahan-Malloy, Frohling and J. Schmitt. The vote was cast on the motion adopt Amendment #15 with 10 ayes and 17 noes, thereby defeating the motion to amend.

**Ayes:** Benter, Bobholz, J. Schmitt, Guckenberger, Behl, Berres, Houchin, D. Schmidt, Sheahan-Malloy, Glewen. Total 10.

**Noes:** Kottke, Macheel, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Frohling, Maly, Hilbert, Miller, Burnett, Derr. Total 17.

**Absent:** Bennett, Wurtz, Schraufnagel, Roesch, Hoekstra, Nickel. Total 6.

**Ordinance No. 1037** An Ordinance Amending Chapter 7, Section 7.04 – *Speed Limits*, Of The Dodge County Code of Ordinances – Highway Committee. A motion for adoption was made by Supervisor Muche and seconded by Supervisor Caine. The vote was cast with all voting in the affirmative, thereby adopting the Ordinance.

The Chairman called for a recess at 12:13 p.m. to allow Dave Ehlinger, Finance Director and Kimberly Nass, Corporation Counsel to incorporate the amendments into the 2020 Dodge County Budget, Resolution 19-55.

At 12:39 p.m., Chairman Kottke called for the meeting to reconvene.

At this time Resolution 19-55 as amended was distributed to the County Board and Kimberly Nass, Corporation Counsel explained the changes that were made to the Resolution. The vote was then cast on the 2020 Dodge County Budget, Resolution 19-55 as Amended, with 22 ayes and 5 noes, thereby adopting the Resolution as amended.

**Ayes:** Benter, Kottke, Macheel, J. Schmitt, Marsik, Greshay, Kriewald, Schaefer, Fink, Muche, Kemmel, Bischoff, Caine, Behl, Frohling, D. Schmidt, Maly, Hilbert, Miller, Burnett, Derr, Glewen. Total 22.

**Noes:** Bobholz, Guckenberger, Berres, Houchin, Sheahan-Malloy. Total 5.

**Absent:** Bennett, Wurtz, Schraufnagel, Roesch, Hoekstra, Nickel. Total 6.

The Clerk noted the following had been placed on the Supervisor’s desks: October, 2019 Forward Analytics (FA) *The Birth Dearth – Falling Fertility Rates, Fewer Babies* Report and 2020 *Discover Wisconsin Calendar* and Memo, dated November 12, 2019 from Kimberly Nass, Corporation Counsel regarding Matrix Consulting Group – Sheriff’s Office Financial and Operational Review Supplemental Information. The Chairman ordered these be placed on file.

The Clerk informed the Board members that their 2020 election packets are available in the County Clerk's Office. She stated if a current Board member is not running a Notification of Non Candidacy must be filed by Friday, December 27, 2019.

At 12:46 p.m. Supervisor Frohling made a motion to recess until Tuesday, December 17, 2019 at 7:00 p.m. Supervisor D. Schmidt seconded the motion. The motion passed by acclamation, with no negative votes cast, and was so ordered by the Chairman.

Disclaimer: The above minutes may be approved, amended or corrected at the next meeting.