

This report is dedicated to Deputy Eric Krueger who is currently in Iraq serving his country.

# Dodge County Sheriff's Department 2005 Annual Report



**Dodge County Sheriff's Department** 

124 West Street, Juneau, WI 53039

# 2005

# ANNUAL REPORT

### MISSION STATEMENT

We, the Dodge County Sheriff's Department, exist to serve all people with respect, fairness, and sensitivity. We are committed to the prevention of crime and the protection of life and property; the preservation of peace, order, and safety; the enforcement of laws and ordinances; and the safeguarding of constitutional guarantees.

We are driven by goals to enhance the quality of life, conduct thorough investigations, seek solutions and foster a sense of security in our community and it's individuals. We shall nurture public trust by holding ourselves to the highest standards of performance and ethics.

We, as public servants, shall make ourselves available to respond to citizen needs. We shall foster an arena of communication and compassion through positive customer service. We will demand excellence at each level of command.

The Dodge County Detention Facility, under the charge of the Sheriff, shall provide for the protection of the public by accounting for all persons incarcerated according to their custody levels. We will provide for the safety and security of all users, while being managed in a cost effective manner.

The employees of the Dodge County Sheriff's Department hold as invaluable: integrity, justice, service, and trust. We will strive to honor our Country's commitment to a free and safe society.

Sheriff Todd M. Nehls

# OFFICE OF DODGE COUNTY SHERIFF

TODD M. NEHLS Sheriff



BLAINE LAUERSDORF Chief Deputy

#### Dear Reader:

It is with a great deal of pride that I submit to you the 2005 annual report for the Dodge County Sheriff's Department. I am very pleased with the progress we continue to make in every area of responsibility. The improvements, growth, and enhanced services can be directly contributed to the employees who continue to excel. Major changes experienced in 2005 include the hand gun transition, implementation of non-lethal force options, expansion of the old jail, and most importantly the move to our new facility.

The Dodge County Detention Facility continues to generate revenues that benefit the entire county. We continue to be the favorite partner of our federal agencies which ensures significant contract beds. In 2005 we took necessary steps to ensure uniform revenues by housing inmates from a neighboring county.

The Patrol Division and Criminal Investigation Division continue to experience significant increases in work load. The Patrol Division has extended itself to the point where we must start to address the future needs in that division. The CI Division has had its most successful year by solving 30% of Property Crimes while reducing those same offenses by 25%.

A huge improvement in 2005 has been the new E911 Center. This state-of-the-art center has placed Dodge County capabilities above and beyond our 72- counterparts. The service and ability we currently possess will provide a higher level of services to our customer.

The management team and administrative staff continue to support the goals of the organization. Dodge County is blessed when you look at the employees, their education and commitment to the department and citizens of Dodge County.

I want to thank the Law Enforcement Committee and the entire county board for their support of the department. The citizens of Dodge County can be proud of their Sheriff's Department as well as each of you, whom they chose to elect and provide the necessary oversight and direction.

Sincerely.

Todd M. Nehls

Sheriff

#### Management and Staff Sheriff Todd M. Nehls, Fox Lake **Chief Deputy** Blaine Lauersdorf, Rubicon Jail Administrator Maureen Soblewski, Burnett Dep. Jail Administrator Thomas Polsin, Lowell Dep. Jail Administrator Kevin Hill, Juneau Supervisor Dawn Smack, Beaver Dam Rick Gempler, Beaver Dam Supervisor Supervisor Scott Smith. Beaver Dam Supervisor Mark Schwartz, Watertown Supervisor Aaron Ellis, Mayville Supervisor Mark Born, Beaver Dam Supervisor Jason Hundt, Hustisford Supervisor Chad Riter, Waupun Corporals Aaron Potratz - Waupun, Brenda Pieper, Scott Buckner, Michael

#### **Patrol Captain**

Patrol Lieutenant

Sergeant

Corporal

Patrol Lieutenant

Sergeant

Corporal

Patrol Lieutenant

Sergeant

Corporal

Lieutenant of Detectives

**Communications Supervisor** 

Sergeant

Harmsen, Gwyn Meyer, Linda Thieme, Jim Brace, & Mark Goetsch -

Beaver Dam, Jason Polsin, Lowell, Arthur Elsner, Hustisford.

Rodney Kreitzman, Beaver Dam

Trace Frost, Burnett Stephen Allerman, Juneau

Vacant

Douglas Ninmann, Burnett James Ketchum, Juneau Dennis Walston, Mayville Anthony Brugger, Clyman David Weninger, Juneau Paul Nell. Watertown Joanne Swyers, Beaver Dam Patricia Ninmann, Burnett

#### **Law Enforcement Committee**

Jamie Buelter, Juneau

Chairman Kenneth Neumann Supervisor James Layman Supervisor Jeff Schmitt

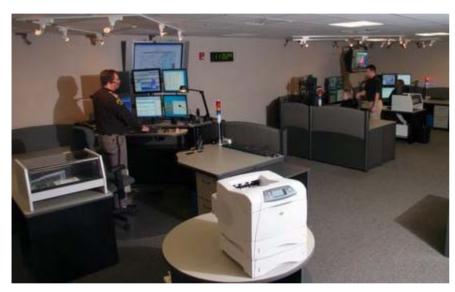
District #9 District #31 District #10 Supervisor Ernest Borchardt Supervisor David Frohling

District #19 District #15

# Programs and Activities

| #  | Dodge County Sheriff's Department<br>Programs and Activities | Year<br>Started | #  | Dodge County Sheriff's Department<br>Programs and Activities | Year<br>Started |
|----|--|-----------------|----|--|-----------------|
| 1  | MW Program   | 2003            | 13 | Public Affairs/Media Relations                               | 2003            |
| 2  | Drug Unit  | 2003            | 14 | Special Olympics   | 2002            |
| 3  | Community Service Work Detail                                | 2003            | 15 | Facility Upgrade   | 2004            |
| 4  | Quadrant System  | 2003            | 16 | Uniform changes/Patch  | 2004            |
| 5  | Traffic Enforcement standards                                | 2003            | 17 | Crime Prevention Fund  | 2004            |
| 6  | Federal Contract Beds  | 2003            | 18 | SWAT Upgrade   | 2004            |
| 7  | Adopt-a-Township Program                                     | 2003            | 19 | Training Enhancements  | 2004            |
| 8  | Child Programs   | 2003            | 20 | Communications Upgrade                                       | 2005            |
| •  | 911 Teletrainer  | 2003            | 21 | Recreation Officer   | 2004            |
|    | Child ID Cards   | 2003            |    | Boat Patrol  | 2004            |
|    | Shop w/Cops  | 2003            |    | Snowmobile Patrol  | 1994            |
|    | Fatal Vision   | 2003            |    | ATV Patrol   | 2004            |
|    | Child Locator  |                 |    | County Park Patrol   | 2004            |
| 9  | Web-Site   | 2003            |    | Recreation Trail Patrol                                      | 2004            |
| 10 | Mobile Command Post  | 2003            | 22 | Handgun Upgrade  | 2005            |
| 11 | Rifle Program  | 2004            | 23 | Police Sketch Artist   | 2005            |
| 12 | Non-lethal Force Program                                     | 2004            | 24 | Pagers/Cell phone upgrade                                    | 2005            |
|    | Tazers   | 2005            | 25 | WeTip Crime Line   | 2005            |
|    | Bean Bag shotguns  | 2005            | 26 | A Child is Missing Program                                   | 2006            |
|    |  | _550            | 27 | Auto phone attendant   | 2006            |

### Central Communications Center





New center took occupancy on November 17, 2005.

Old communications center occupied from 1986 to 2005.





### Central Communications

The year 2005 was very exciting for the Communications Center. On November 17, 2005 we went "live" in our new center. Through-out the year we were busy planning for the new technology to assure that anything that would be purchased would be state of art. I want to thank each of the Communications Officers as this was a very active year with visits to numerous other dispatch centers as well as the endless meetings to make sure that everything was in place for a successful transfer.

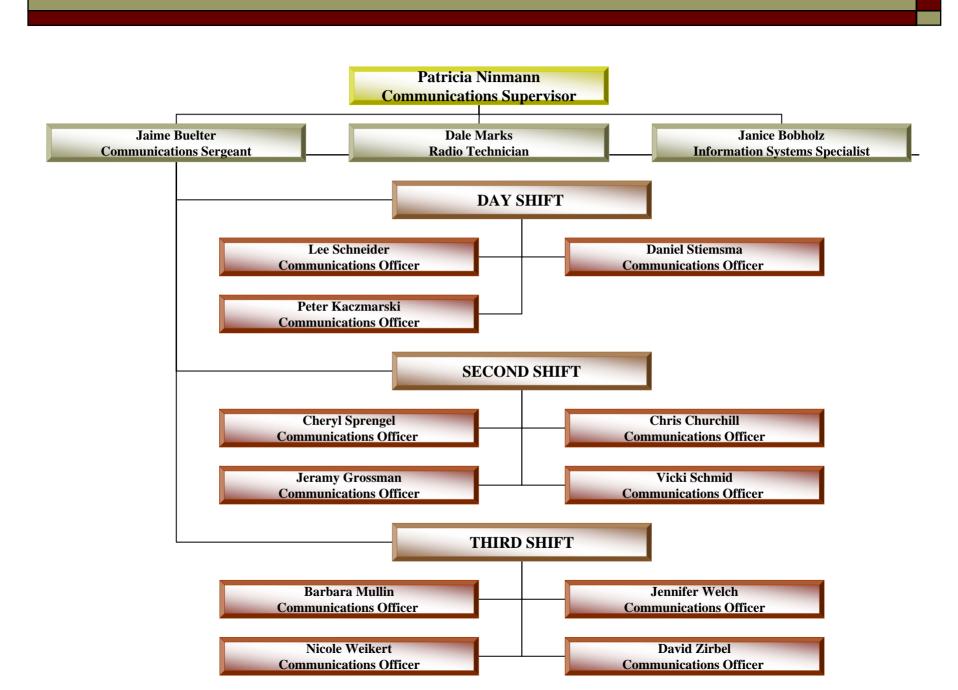
2006 will also have many changes for the Center. We are currently upgrading our Computer Aided Dispatch software which will allow for the implementation of Phase II of the 9-1-1 wireless calls. This will allow mapping of all 9-1-1 calls (landline and wireless) providing an additional resource for the Communications Center allowing us to better serve the public. We were also awarded \$823,862.49 from the Wireless 911 grant to assist with the costs of the implementation of the Wireless 911.

With the implementation of the new center the Dodge County Central Communications has been featured in the multiple National magazines in recognition. This recognition is due to the cutting edge technologies that have allowed continued excellence for serving Dodge County citizens.

I want to thank the County Board for their continued support of the Communications Center. Without your support we would not have been able to succeed in making our Center one of the best in the State. Thank you.



Patricia Ninmann Communications Director



# Calls For Service 2005

| Dodge County | 21,750 |
|--------------|--------|
|--------------|--------|

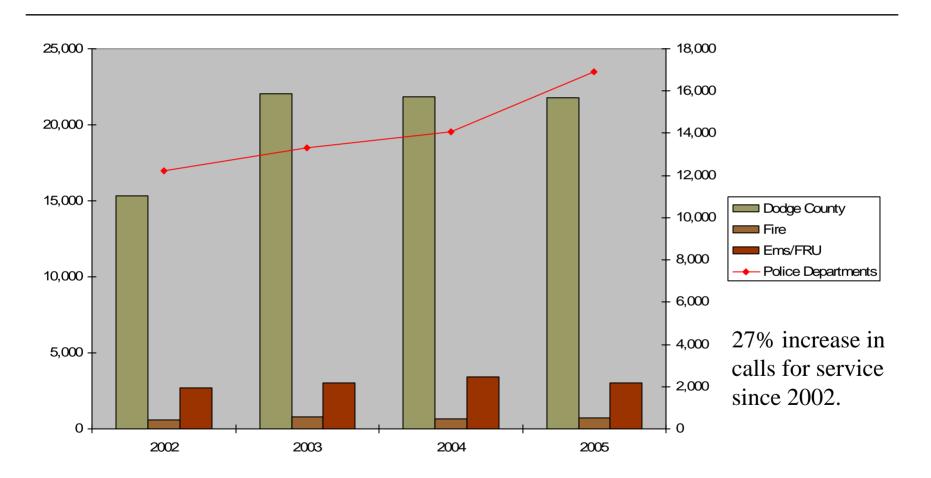
- □ Police Departments 16,903
- □ Fire Departments 702
- □ EMS/First Responder Units 3,008

□ TOTAL: 42,363

# 4 Year Comparable

|                                  | 2002   | 2003   | 2004   | 2005   |
|----------------------------------|--------|--------|--------|--------|
| Sheriff's<br>Department          | 15,324 | 22,072 | 21,859 | 21,750 |
| Police<br>Departments            | 12,218 | 13,311 | 14,082 | 16,903 |
| Fire Departments                 | 616    | 815    | 685    | 702    |
| EMS/<br>First Responder<br>Units | 2,713  | 3,859  | 3,441  | 3,008  |

### 4 YR. COMPARABLE CHART



# CALLS BY REPORTING DISTRICT Law Enforcement

| DEPARTMENT              | 2002  | 2003  | 2004  | 2005          |
|-------------------------|-------|-------|-------|---------------|
| Twn. Beaver Dam         | 217   | 391   | 443   | 812           |
| Beaver Dam              | 80    | 101   | 217   | 362           |
| Brownsville             | 455   | 496   | 413   | 518           |
| Clyman                  | 4     | 50    | 103   | 102           |
| Columbus                |       | 24    | 13    |               |
| Dodge County            | 15324 | 22072 | 21859 | 21750         |
| Emmet/Lebanon           | 344   | 269   | 329   | 271           |
| Twn. Fox Lake           | 222   | 216   | 293   | 332           |
| Fox Lake                | 1019  | 1261  | 1094  | 1280          |
| Horicon                 | 1737  | 1803  | 1713  | 1627          |
| Twn. Hustisford         | 47    | 48    | 12    | 8             |
| Hustisford              | 226   | 210   | 214   | 430           |
| Iron Ridge              | 293   | 192   | 251   | 520           |
| Juneau                  | 1181  | 1136  | 1250  | 1599          |
| Lomira                  | 1536  | 2030  | 1911  | 2126          |
| Lowell                  | 36    | 103   | 113   | 82            |
| Mayville                | 1449  | 1611  | 1800  | 1774          |
| Neosho/Rubicon/Ashippun | 548   | 464   | 621   | 596           |
| Other                   | 42    | 75    | 202   | 383           |
| Randolph                | 1049  | 902   | 912   | 1066          |
| Reeseville              | 175   | 248   | 288   | 494           |
| Theresa                 | 1166  | 1108  | 1322  | 1315          |
| State Patrol            | 392   | 527   | 545   | 1159          |
| Waupun                  |       | 22    | 15    |               |
| Watertown               |       | 24    | 8     | 47            |
|                         |       |       |       |               |
| OTAL:                   | 27542 | 35383 | 35941 | <b>138653</b> |

# Calls by Reporting District Fire Units

| DEPARTMENT  | 2002 | 2003 | 2004 | 2005 |
|-------------|------|------|------|------|
| ALLENTON    | 5    | 4    | 5    | 3    |
| ASHIPPUN    | 33   | 61   | 51   | 45   |
| BEAVER DAM  | 63   | 88   | 79   | 92   |
| BROWNSVILLE | 24   | 29   | 28   | 22   |
| BURNETT     | 18   | 27   | 26   | 6    |
| CLYMAN      | 22   | 23   | 21   | 16   |
| COLUMBUS    | 12   | 26   | 17   | 16   |
| FOX LAKE    | 32   | 26   | 22   | 31   |
| HARTFORD    | 5    | 17   | 11   | 18   |
| HORICON     | 36   | 36   | 36   | 25   |
| HUSTISFORD  | 19   | 29   | 24   | 23   |
| IRON RIDGE  | 25   | 33   | 29   | 35   |
| JUNEAU      | 48   | 45   | 42   | 30   |
| KEKOSKEE    | 21   | 12   | 15   | 19   |
| KNOWLES     | 10   | 6    | 11   | 9    |
| LEBANON     | 29   | 45   | 36   | 34   |
| LOMIRA      | 31   | 54   | 39   | 47   |
| LOWELL      | 5    | 3    | 3    | 4    |
| MAYVILLE    | 28   | 31   | 33   | 32   |
| NEOSHO      | 15   | 11   | 18   | 17   |
| RANDOLPH    | 34   | 36   | 27   | 34   |
| REESEVILLE  | 11   | 26   | 17   | 30   |
| THERESA     | 21   | 36   | 29   | 26   |
| WATERLOO    | 12   | 16   | 11   | 13   |
| WATERTOWN   | 25   | 40   | 16   | 26   |
| WAUPUN      | 14   | 24   | 13   | 16   |
| WOODLAND    | 18   | 31   | 26   | 33   |
| TOTALS:     | 616  | 815  | 685  | 702  |

# Calls By Reporting District EMS/First Responder Units

| DEPARTMENT        | 2002 | 2003 | 2004 | 2005 |
|-------------------|------|------|------|------|
| ALLENTON EMS      | 7    | 5    | 5    | 3    |
| ASHIPPUN FRU      | 92   | 53   | 85   | 77   |
| BEAVER DAM EMS    | 212  | 246  | 301  | 288  |
| BROOKS EMS        | 32   | 30   | 54   | 63   |
| BROWNSVILLE FRU   | 55   | 60   | 75   | 66   |
| BURNETT FRU       | 20   | 23   | 18   | 16   |
| CAMPBELLSPORT FRU |      | 12   | 2    | 6    |
| CLYMAN FRU        | 31   | 30   | 44   | 26   |
| COLUMBUS EMS      | 38   | 35   | 37   | 40   |
| FOND DU LAC EMS   | 8    | 30   | 80   | 45   |
| FOX LAKE EMS      | 117  | 143  | 144  | 107  |
| HARTFORD EMS      | 115  | 141  | 238  | 134  |
| HORICON EMS       | 380  | 400  | 389  | 340  |
| HUSTISFORD FRU    | 73   | 85   | 79   | 95   |
| IRON RIDGE FRU    | 60   | 73   | 78   | 84   |
| JUNEAU EMS        | 309  | 348  | 343  | 331  |
| KEKOSKEE FRU      | 47   | 46   | 33   | 57   |
| LEBANON EMS       | 108  | 114  | 201  | 128  |
| LOMIRA FRU        | 99   | 126  | 98   | 97   |
| LOWELL FRU        | 19   | 20   | 22   | 26   |
| MAYVILLE EMS      | 344  | 456  | 511  | 456  |
| NEOSHO FRU        | 28   | 51   | 61   | 51   |
| OCONOMOWOC EMS    | 45   | 32   | 77   | 37   |
| RANDOLPH EMS      | 132  | 153  | 172  | 130  |
| REESEVILLE FRU    | 25   | 76   | 32   | 39   |
| STONE BANK EMS    |      | 2    | 18   | 24   |
| THERESA EMS       | 131  | 177  | 162  | 156  |
| WATERLOO EMS      |      | 29   | 18   | 20   |
| WATERTOWN EMS     | 71   | 59   | 64   | 66   |
| WOODLAND FRU      | О    | 4    |      |      |
| TOTAL:            | 2598 | 3059 | 3441 | 3008 |

# Criminal Investigation Division

#### Assignment/Specialization

Lt. Jo Anne Swyers Supervisor

Det. Vickie Brugger Sensitive Crimes, Evidence Custodian
Det. Brian Drumm Prison and District Attorney Investigator

Det. James Engels Drug Task Force

Det. Mark Murphy General Investigations, Arson, Fraud

Det. Robert Neuman General Investigations, White Collar Crime, Arson, Burglary

Det Michael Reissmann New Promotion (in training)

Det. James Rohr General Investigations, Burglary, Drugs

The year 2005 brought many changes to the Detective Division. The move to the new Sheriff's Department involved the integration of new technology for use in the investigation of technology-aided crimes and the implementation of new mandates resulting from the Steven Avery case and recent State and Federal court decisions. The Detective Division is continuing to experience an increase in the investigation of crimes involving technology ranging from identity theft, computer and phone facilitated frauds, child pornography and sex, "blog" bullying, threats, and harassment, to negligent use of cell phones while driving.

The move to the new facility included transitioning to notebook computers, a voice-wave file capable telephone system integrated with email, digital recording devices, truth verification/deception capabilities, and new interview and interrogation rooms with recording equipment. These new technologies are allowing the criminal Investigation division to adapt to mandates resulting from the Avery case, which requires that all custodial interviews and interrogations be recorded. These technological advances also enhance the detective division's ability to investigate crimes against children through the use of video recorded forensic interviewing techniques.

The new offices and conference area are increasing the division's efficiency and effectiveness. Multiple interviews can occur simultaneously while insuring privacy and confidentiality for the public. Man hours and training dollars are being maximized by conducting in-house training, which is vital to criminal investigations. Detectives are responsible for maintaining up-to-the-minute expertise in constitutional law and legal issues in order to provide constitutional protection to the citizens of Dodge County. Each detective must maintain a level of proficiency in criminal investigations, investigative specialties, evidence processing, and interview and interrogation, necessary to conduct a lawful criminal investigation and prove any criminal charges to a standard of "beyond a reasonable doubt". Society's perception of "reasonable doubt" has been radically changed by media coverage of actual cases, such as the Avery case, and television programs, such as CSI. This is creating a continuously evolving standard which must be met by investigators, in order to see justice carried to its fruition through the jury system in our courts.

# Criminal Investigation Division-Clearance Rates 2005

| Type of Crime       | Number | Solved | Percentage |                 |
|---------------------|--------|--------|------------|-----------------|
|                     |        |        |            |                 |
| Murder              | 0      | N/A    | N/A        |                 |
| Forcible Rape       | 3      | 3      | 100        | 100% Violent    |
| Robbery             | 0      | N/A    | N/A        | Crime Clearance |
| Aggravated Assault  | 18     | 18     | 100        |                 |
|                     |        |        |            |                 |
|                     |        |        |            |                 |
| Burglary            | 75     | 20     | 20         |                 |
| Theft               | 140    | 32     | 22.8       | 45.2 % Property |
| Motor Vehicle Theft | 21     | 8      | 38         | Crime Clearance |
| Arson               | 1      | 1      | 100        |                 |

# Criminal Investigation Division-5 Year Crime Trend

|                             | 2001 | 2002 | 2003 | 2004 | 2005 |
|-----------------------------|------|------|------|------|------|
| Violent CrimesTotal         | 24   | 21   | 23   | 24   | 21   |
| Murder                      | 1    | 0    | 0    | 0    | 0    |
| Forcible Rape               | 2    | 2    | 5    | 7    | 3    |
| Robbery                     | 0    | 0    | 3    | 2    | 0    |
| Aggravated Assault          | 21   | 19   | 15   | 15   | 18   |
|                             |      |      |      |      |      |
|                             |      |      |      |      |      |
| <b>Property CrimesTotal</b> | 313  | 348  | 287  | 302  | 237  |
| Burglary                    | 122  | 86   | 108  | 111  | 75   |
| Theft                       | 169  | 231  | 158  | 169  | 140  |
| Motor Vehicle Theft         | 19   | 25   | 20   | 21   | 21   |
| Arson                       | 3    | 6    | 1    | 1    | 1    |

# Criminal Investigation Division-Website Activity

|                     | 2004   | 2005   |
|---------------------|--------|--------|
| Crime Tips          | 32     | 17     |
|                     |        |        |
| Traffic Concerns    | 7      | 7      |
|                     |        |        |
| Surveys             | 6      | 6      |
|                     |        |        |
| Warrant Tips        | 58     | 63     |
|                     |        |        |
| Total Tips/Contacts | 103    | 100    |
|                     |        |        |
| Total Pages Visited | 96,000 | 84,042 |

# 2005 Drug Stats Based on OJA Entries

| Total Misd        | emeanors                      | 62                     |                    |
|-------------------|-------------------------------|------------------------|--------------------|
| Total Felor       | nies                          | 133                    |                    |
| Charges Req       | uested                        |                        |                    |
| 3g                | Possession                    | 129                    |                    |
|                   | Possession w/Intent           | 30                     |                    |
|                   | Delivery                      | 27                     |                    |
|                   | Manufacture                   | 3                      |                    |
|                   | Conspiracy                    | 6                      |                    |
| Drug Type         |                               | -                      | Largest Amount     |
| -5 ) <sub>1</sub> | Crack Cocaine                 | 8                      | 5 grams            |
|                   | Cocaine                       | 39                     | 127 grams          |
|                   | Heroin                        | 2                      | 1gram              |
|                   | Marijuana                     | 113                    | 482 grams          |
|                   | Marijuana Plants              |                        | 101 plants         |
|                   | Other Narcotics               | 9                      | 20 dosage units    |
|                   | Other Drugs                   | 4                      | 60 dosage units    |
|                   | Rohypnol                      | 1                      | 20 dosage units    |
|                   | Ecstasy                       | 1                      | 18 dosage units    |
|                   | Ritalin                       | 2                      | 10 dosage units    |
|                   | Psilocybin Mushrooms          | 1                      | 2 grams            |
|                   | Oxycontin                     | 4                      | 30 dosage units    |
|                   | Methadone                     | 1                      | 200 milliliters    |
|                   | Oxycodone                     | 4                      | 4 dosage units     |
|                   | Hyrdocodone                   | 2                      | 200 dosage units   |
|                   | Unknown                       | 4                      | · ·                |
| Arrested          |                               |                        | Prior Drug History |
|                   |                               |                        | Yes No             |
|                   | Males                         | 144                    | 89 55              |
|                   | Females                       | 51                     | 32 19              |
| Based on thes     | se numbers 63% of the arrests | were repeat offenders. |                    |

## **Detention Facility**



### The Staff

#### History

In the turn of the century jails, the sheriff deputies were responsible not only for law enforcement but for the supervision of any inmates being held in the county jail. It was not uncommon in a county jail to lock the inmates into their cells, and leave the jail unsupervised either overnight, or during periods where the deputies were needed for other duties. In most counties in Wisconsin this posed a real dilemma as the sheriff was the only full-time law enforcement officer for the county. The sheriff was the jail administrator as well as the chief deputy, the detective, and the patrolman. Often times jails were built either in other government buildings to accommodate several counties or they included residence space for the sheriff and his family. At the turn of the century a county sheriff was paid an average of \$1,800.00 per year. Based on county population the sheriff hired part-time deputies who were paid \$2.00 per day for each day they were actually engaged in duty, but not more than \$75.00 per year (plus expenses). It was unheard of to employ women in any of these positions.

#### **Present**

Most county sheriff departments have specialized to the point that the corrections officers do not have duties in other divisions within the department. Within the jail division there are specialized positions. Before the new facility opened in 2001, there were approximately 18 fulltime jailers and a jail sergeant. We currently employ 3 deputy secretaries, 68 fulltime correctional officers, 4 programs officers, 8 supervisors, 2 deputy jail administrators and 1 jail administrator. Approximately half the staff are female officers. The current wage for an entry level correctional officer is \$19.89 per hour plus shift differential.

#### **Future**

The future will continue to be a balancing act between staff and space increases, and the portion of the inmate population that is contracted from other agencies. By mid-April of 2006 the expansion of the huber center should be complete. The expansion is at the site of the original jail, taking over the office space previously occupied by the sheriff's department. If the goals of the expansion project are met, we will add up to 5 additional employees to the correctional staff.

### Detention Facility Budget

|          | 2002       | 2003       | 2004      | 2005      |
|----------|------------|------------|-----------|-----------|
| Revenue  | 5,212,796  | 5,821,024  | 7,028,380 | 8,187,677 |
| Expenses | 5,886,719  | 6,809,500  | 7,497,151 | 7,547,105 |
| Net Levy | -1,854,819 | -1,648,786 | -468,770  | +640,572  |

### The Building



#### History

The first known jail in Dodge County was located in Juneau and was part of the original courthouse structure. There were 2 cells located in the basement and each cell had 2 bunks. There was an office for the sheriff along with offices for other county government employees and the circuit court. Because of the proximity of the first prison built in Waupun in 1851, it was believed that overflow population would be transferred to the prison.

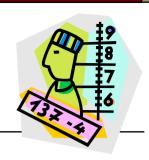
#### **Present**

In 2005 the main jail remains open as well as the huber facility. The square footage of the main jail is 138,500 sq. ft. and the huber center, at the completion of the expansion project, will cover 13,478 square feet. The new jail is fairly state-of-the-art and can house up to 358 inmates. The old jail, reopened as a huber center holds 64 inmates.

#### **Future**

In January of 2006 plans began to expand the work release center. As the sheriff's department administration, patrol, detective, and communications divisions have relocated to their new site just south of the old building, the space vacated is being converted into additional huber housing. The expansion project will increase the numbers of beds at the huber center from 64 to 109, and bring the total bed space number for the department to 467.

### **Inmate Population**



#### History

Through the late 1800's and early 1900's the average daily population (ADP) of the county jail was a staggering 3. The 1957 construction included the sheriff's department, jail and living quarters for the sheriff's family. This provided space for 45 inmates, a full kitchen, and offices.

#### **Present**

In 2005 the combined average daily population for both facilities was 424.45, with an additional 39 inmates either transferred to another facility or on electronic monitoring. The ADP for county inmates was 147. Based on the projections in the study provided by Kimme and Associates in 1999, the actual ADP was approximately 20% higher than the estimate from the Kimme report.

#### **Future**

Based on the Kimme study, in 2010 the projected bookings for county inmates will reach 2106. I believe this projection is well below what will actually occur as the 2005 bookings for county inmates reached 2864. This evolution will continue to shape decisions on the number of contract beds and alternatives to incarceration.

### **Population Diversity**

#### History

Not so long ago it was virtually unheard of to have women regularly occupying space in a county jail. Those suspected of committing crimes were most times committed to a mental hospital as it was believed that women only committed crimes if they were mentally disturbed. In the rare cases where women were found guilty and competent, they were housed in state correctional facilities. Most county jails built prior to the 1950s were not constructed to allow for housing units specific to females. Those jails have since expanded to incorporate space, or reorganized their existing housing units.

#### **Present**

In 2005 females averaged 14% of our population. The main jail was constructed to allow for a wide variety of changes in population not just for female inmates but for inmates with special needs. The average age of an inmate is currently 31.

#### **Future**

As we continue to see changes in socio, economic, and educational status among women, it is an unfortunate reality that we will also see an increase in the percentage of inmates that are women. Also, as the population becomes increasingly older, the average age of an inmate will likely increase.

### Type Diversity

#### History

County jails were historically built to house those individuals serving less than 1 year in a correctional facility. Sentencing was for anything from horse stealing to spitting chew on the church steps. County inmates were their own clothes which were washed by the sheriff's wife (or the schoolmarm). They were fed the same meals as the sheriff's family. Most inmates were local residents, young, white, male, and poor.

#### **Present**

Current population at the jail is fairly diverse. Because of the contract beds, we house inmates from dozens of countries spanning 4 continents. The majority of the inmates are still white males, but their economic situation is better and less than 60% of the bookings are local residents.

#### **Future**

The future goal is to continue to contract empty bed space to assist the county with revenue income. We will continue to diversify the contract bed space, including contracting with other counties in Wisconsin who experience over crowding.

### Alternatives to Incarceration



#### History

Long gone are the days of the "ball and chain", which might be considered the first house arrest program. In areas where no secure lock-up existed, the ball and chain was attached around the ankle and the inmate was placed on public display. The same devise was used in courtrooms to avoid escape attempts. Another popular alternative was the "whipping post". Also part of public humiliation, those found guilty were given an alternative sentence option to be publicly whipped in lieu of a fine or incarceration.

#### **Present**

A century of time, and many law suits later, current alternatives no longer are based in what has been deemed as "cruel and unusual" punishment. Current alternatives include electronic monitoring, huber release, and alco-sensor devices. Most of these alternatives provide the inmate the ability to continue to work while being remotely observed for location and sobriety. In this way they can continue to meet financial obligations while having their freedom limited as punishment. In 2005 we averaged 35 inmates per day serving time using an alternative method to traditional incarceration.

#### **Future**

As technological advances are developed at record speed, it is difficult to imagine what the future holds for incarceration alternatives. It is conceivable that home detention with 24/7 live monitoring is not far off and additional proven methods of rehabilitation will be available.

### Inmate Labor Programs

#### History

If you were doing time in a county jail at the turn of the century, you would be doing that, and only that. You were sentenced, waited out your time and were released. On a state level you may have been assigned to a chain gang or part of the work crew that built several of the buildings on the grounds of the state prison system in Waupun. The prison also had several industries including textiles, farming, and cabinet making. Or, you may have worked at the twine plant or the cannery. You may have even played in the prison band. Even in the early 1900's, it was believed that instilling a solid work ethic was not only rehabilitative but provided goods to the community as part of a payment for your crime.

#### **Present**

Inmate labor today also has rehabilitative value. More than half of the labor within the detention facility is completed by inmates. They do the laundry, work in the kitchen, clean the common areas, provide interpreter service and tutor other inmates. Outside the facility they provide no-cost labor for non-profit organizations.

#### **Future**

We are currently making plans for 2 additional programs. The first will be a small scale garden that will supplement food for the kitchen. The second will be a sewing program that will manufacture uniforms for the inmates.

## **Program Statistics**

|                                | Participants | Events |
|--------------------------------|--------------|--------|
| GPS                            | 230          |        |
| Work Crew                      | 84           | 20     |
| GED                            | 130          | 1,117  |
| ESL                            | 71           | 1,310  |
| <b>Spanish Bible Study</b>     | 236          | 1,071  |
| Bible Study                    | 256          | 1,806  |
| Catholic Bible Study           | 141          | 506    |
| Female Bible Study             | 29           | 123    |
| Christian Worship              | 206          | 1,379  |
| <b>Alcohol Abuse Education</b> | N/A          |        |
| Anger Management               | 27           | 4      |
| AA                             | 151          | 655    |

### **Educational Programs**

#### History

In the early to mid-1900s institutional education programs were created. The first corrections educational director was hired in 1932, but due to economic concerns the position was eliminated and not restored to the system until 1951.

#### **Present**

There are studies that indicate that an increase in educational programs decreases the recidivism rate in detention facilities. Offering programs has also shown to decrease the number of assaults. We currently offer classes in English, GED, anger management, AA, and bible study. Program funds are at a premium and we are lucky to have two instructors from the local technical college and one staff instructor, who often donate additional time to our classroom.

#### **Future**

We continue to work toward a life skills program. This program would offer 10 modules. Each module would concentrate on a different aspect of improving a specific basic life skill.

### **Transportation Statistics**

|                | Miles   | Trips |
|----------------|---------|-------|
| USMS Milwaukee | 55,400  | 478   |
| USMS Madison   | 7,209   | 78    |
| USMS Chicago   | 65,533  | 227   |
| ICE            | 147,045 | 562   |
|                |         |       |
| TOTAL          | 275,187 | 1,345 |

### **Summary**

#### History

Incarceration was "caged animal" in nature providing for only the minimal of basic human needs. Jails and prisons were holding facilities at best and torturous at worst. They were operated at a very low cost to the community, but at times a high cost to humanity.

#### Present

State and federal standards dictate many facets of a detention facility. They set out baseline conditions for food service, medical treatment, sanitary conditions, and access to the legal system. Jails are no longer merely holding facilities, they are business. In some cases big business. The Dodge County Detention Facility in 2005 saw revenues of nearly \$8,000,000.00. We continue to expand bed space, hire additional personnel, and add programs.

#### **Future**

As with any business you continually weigh costs and benefits. The staff will continue to specialize in specific areas of the division, new programs will be developed, and contract bed space will continue at a premium both on a state and federal level. At least for the next five years. My crystal ball gets a little cloudy beyond that.

### Patrol Division



I'm writing my last annual report for the division. By the time you read this, I will be retired after thirty years of public service with two Sheriff's Departments and one state agency; all of them in the law enforcement arena. 2005 was a good year. It was also a year for some disappointment.

The end of the year was very positive with the move into our new building after a year of remodeling and anticipation. I want to thank the county board for seeing the need for expanded facilities for all the employees and for state of the art equipment in the communications center. There is a benefit to all of the divisions. Lieutenant Rodney Kreitzman deserves a big thank you for overseeing the whole project and persevering through countless meetings, questions, and decisions.

On the highways it was a year that could have been better. After a high level of optimism following a significant reduction in fatalities the previous year, 2005 took a decided turn in the opposite direction. January through August saw the county record 19 highway fatalities. Sadly, four of them occurred in a crash with a train at a railroad crossing just east of Columbus on April 10. This, after the driver, who was not from the surrounding area, had operated his minivan on a highway closed to through traffic because it was under construction. I can't help but wonder what conversation took place between him and his three passengers before the crash. They had to see the barricades and "road closed" signs. Why did he drive around them?

The division operated under a "handicap" during June and July. Several vacancies, military leave, and family leave combined with pre-scheduled vacations to reduce our ability to provide the degree of visibility on the highways that I would have liked. I can't place a quantitative measure on it, but I believe deputies proactively enforcing traffic laws, and therefore being "visible" are a significant deterrent to aggressive driving behavior and the resulting traffic crashes. I am confident my successor and the entire division will be working to reverse the 2005 slide.

As I hang my uniform in the closet for the final time, I extend best wishes for success to everyone in the division.

Glenn E. Welles Captain

# Five-Year Traffic Accident Trends

|            | 2001 | 2002 | 2003 | 2004 | 2005 | Percent change | 2001-2005<br>Average |
|------------|------|------|------|------|------|----------------|----------------------|
| Fatal      | 14   | 28   | 18   | 11   | 18   | 64%            | 18                   |
| Fatalities | 15   | 29   | 19   | 12   | 22   | 83%            | 19                   |
| Injury     | 235  | 242  | 239  | 264  | 289  | 9%             | 254                  |
| Car/Deer   | 341  | 403  | 521  | 358  | 333  | -7%            | 391                  |
| Motorcycle | 13   | 9    | 22   | 11   | 19   | 72%            | 15                   |

## Five-Year Citation Trends

|                      | 2001 | 2002 | 2003 | 2004 | 2005 | Percent change | 2001-2005<br>Average |
|----------------------|------|------|------|------|------|----------------|----------------------|
| OWI                  | 205  | 232  | 302  | 429  | 376  | -12%           | 309                  |
| Underage<br>Drinking | 177  | 147  | 191  | 233  | 188  | -19%           | 187                  |
| Speeding             | 2469 | 1478 | 2112 | 2202 | 1853 | -16%           | 2,023                |
| Safety Belt          | 213  | 101  | 343  | 385  | 295  | -23%           | 267                  |
| Fail to Stop         | 132  | 96   | 143  | 158  | 116  | -27%           | 129                  |

# **Court Security**

#### MISSION STATEMENT

In response to Chapter 59.27 (3) of the Wisconsin statutes and Chapter 70.38 of the Wisconsin State Supreme Court Rules, the Sheriff of Dodge County and the Presiding Judge, has established a level of court security in the Dodge County Justice Facility. The Dodge County Sheriff and the Presiding Judge wish to address the potential dangers to the safety of County and State employees who work in the Dodge County Justice Facility as well as that of the public who conduct business in the facility.

Court security in the Justice Facility is designed to increase building security in a fiscally responsible manner. The manner of security is also designed to avoid unreasonable inconvenience to both staff and the public. Court security will provide a deterrent to acts of violence in the facility by maintaining a presence of security in the facility and by attempting to keep dangerous weapons and other unauthorized items out of the facility. A secondary mission of the court security staff includes providing information, direction, and other customer service needs to the public.

Part-time court security staff: Dave Beal, Fred Burger, Larry Huettl, Gerry Wolfgram.

# Court Security Activity - 2005

Counties and State agencies continue to contact the Sheriff's Department regarding our policies and procedures as they relate to security matters at the Justice Facility. Washington County Sheriff's Department was the most recent to inquire on how security is conducted in the Justice Facility. These continued requests to us for information are an indication that Dodge County continues to be the example on how to design, implement, and maintain a safe environment for those who access and work in the courthouse setting.

One of the court security officers resigned in late 2005 to take a full time position as a police officer at an agency in Dane County. We look to fill that vacancy in early 2006. As we turn our attention to 2006, we anticipate new challenges and expansion of the court security system as the development of the third floor in the Justice Facility gets underway.

# Court Security Activity -2005

|                               | 2005 | 2004 | 2003 | 2002 | 2001 |
|-------------------------------|------|------|------|------|------|
| ARRESTS                       |      |      |      |      |      |
| Disturbances                  | 0    | 1    | 0    | 0    | 2    |
| Miscellaneous                 | 2    | 3    | 1    | 1    | 0    |
| Warrants                      | 31   | 37   | 36   | 26   | 2    |
| TOTAL                         | 33   | 41   | 37   | 27   | 4    |
| DISTURBANCES                  |      |      |      |      |      |
| Clerk of Courts Area          | 0    | 2    | 0    | 0    | 1    |
| Courtrooms                    | 1    | 2    | 0    | 6    | 3    |
| Family Court                  | 1    | 1    | 0    | 1    | 2    |
| Other Areas                   | 1    | 5    | 2    | 2    | 4    |
| TOTAL                         | 3    | 10   | 2    | 9    | 10   |
| MISCELLANEOUS                 |      |      |      |      |      |
| Paper Service                 | 1    | 2    | 1    | 1    | 1    |
| Subjects Taken Into Custody   | 28   | 21   | 18   | 5    | 5    |
| Special Requests for Security | 40   | 50   | 8    | 4    | 4    |
| Contraband Confiscated        | 2    | 0    | 0    | 1    | 1    |
| Weapons Confiscated           | 0    | 0    | 0    | 1    | 1    |
| TOTAL                         | 71   | 73   | 27   | 12   | 12   |

## Civil Process and Transport Division

Wisconsin State Statutes require that the Sheriff serve or execute all processes, writs, precepts and orders issued by lawful authority.

Dodge County Sheriff's Department also has the responsibility of entering and maintaining wanted persons by Dodge County into the Wisconsin and federal data base. To carry out this statutory responsibility the Sheriff's department has a 3 person division consisting of

One (1) person within this division with the primary responsibility of handling all legal process required of the Sheriff. Two (2) people within the division's whose primary responsibility is the service of writs, warrants and commitment processes In 2005 there were 1539 warrants entered the States warrant data bank and 1658 and cleared. This division was also responsible for the 3,348 papers served.

## **Sheriff Transport Division**

|                           | <u>2002</u> | <u>2003</u> | <u>2004</u> | <u>2005</u> |
|---------------------------|-------------|-------------|-------------|-------------|
| Total Transports          | 1028        | 1017        | 917         | 1187        |
| Warrant Pickups           | 268         | 313         | 268         | 378         |
| Juvenile Pickups          | 150         | 146         | 63          | 131         |
| Juvenile Transport/ Hours | 343         | 364         | 144         | 351.5       |
| Juvenile Transport/ Miles | 12,311      | 12,945      | 5,554       | 13,177      |
| <b>Total Hours</b>        | 2,772       | 2,809       | 2,379       | 2,789       |
| <b>Total Miles</b>        | 104,770     | 107,398     | 90,580      | 115,347     |

### **Civil Process**

| WRITS OF REPLEVIN            | 2001 | 2002 | 2003 | 2004 | 2005 |
|------------------------------|------|------|------|------|------|
| Writs Handled                | 32   | 65   | 70   | 63   | 75   |
| Returned per Atty            | 1    | 0    | 17   | 5    | 4    |
| Seized Personal Property     |      |      |      |      |      |
| Autos-Semis-Boats            | 30   | 65   | 40   | 40   | 60   |
| Mobile Homes-<br>Motor Homes | 0    | 3    | 3    | 3    | 1    |
| Motorcycles and Shop Tools   | 1    | 2    | 8    | 5    | 4    |
| Farm Machinery               | 0    | 40   | 20   | 10   | 6    |
| Cattle                       | 0    | 127  | 19   | 28   | 0    |
| Not Found                    | 6    | 5    | 0    | 0    | 0    |
| WRITS OF CAPIAS              |      |      |      |      |      |
| Writs Handled                | 0    | 0    | 0    | 0    | 0    |

### **Civil Process 4 Year Trend**

| Civil Process        | 2002        | 2003        | 2004         | <u>2005</u> |
|----------------------|-------------|-------------|--------------|-------------|
| Total Papers Served  | 4,277       | 4,076       | 3,925        | 3,348       |
| Served/Cty Agencies  | 66          | 61          | 74           | 67          |
| Prison Papers Served | 193         | 170         | 73           | 112         |
| Revenue              | \$123,266   | \$146,210   | \$152,220    | \$108,376   |
| Sheriff Sales        | 2002        | <u>2003</u> | <u>2004</u>  | <u>2005</u> |
| Total Sales          | 83          | 75          | 160          | 133         |
| Total Dollar Amount  | \$7,971,228 | \$6,868,780 | \$11,283,597 | \$7,468,047 |

### Warrants

| Year | Warrants<br>Entered | Warrants<br>Cancelled |
|------|---------------------|-----------------------|
| 2002 | 1,221               | 1,139                 |
| 2003 | 1,766               | 1,466                 |
| 2004 | 1,649               | 1,631                 |
| 2005 | 1,539               | 1,658                 |